

Message Text

CONFIDENTIAL

PAGE 01 NATO 08647 01 OF 07 092251Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----039225 100225Z/15

R 091924Z SEP 77
FM USMISSION NATO
TO SECSTATE WASHDC 5785
INFO AMEMBASSY BELGRADE

CONFIDENTIAL SECTION 01 OF 07 NATO 08647

BELGRADE FOR USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE, NATO
SUBJECT: CSCE: EC NINE PAPER ON THEMES AND MAIN POINTS
FOR BELGRADE

REF: NATO 8582

THERE FOLLOWS THE TEXT OF AN EC NINE PAPER ON THEMES AND
MAIN POINTS FOR BELGRADE CIRCULATED BY THE BELGIAN
DELEGATION AT THE SEPTEMBER 7 EXPERTS MEETING ON CSCE
(REFTEL).

MAIN THEMES AND CATALOGUE OF MAIN POINTS FOR BELGRADE

INTRODUCTORY STATEMENT AND GENERAL DEBATE.

THE FOLLOWING THEMES MIGHT BE STRESSED:

(A) THE DESIRE OF THE NINE TO CONTINUE THE MULTILATERAL
CSCE PROCESS DURING AND AFTER BELGRADE.

(B) WE REALISE THAT THE CSCE PROCESS IS A LONG TERM
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 01 OF 07 092251Z

BELGRADE IS A FIRST CHECKPOINT DOWN A LONG ROAD. HOW-
EVER, EVEN AFTER TWO YEARS, WE CONSIDER THAT SIGNIFICANT
PROGRESS SHOULD ALREADY HAVE BEEN MADE.

(C) THE CONSIDERABLE POLITICAL SIGNIFICANCE THE NINE
ATTACH TO THE FINAL ACT, DESPITE THE FACT THAT IT IS
NOT LEGALLY BINDING. ITS IMPORTANCE NOT ONLY IN
EAST-WEST RELATIONS BUT ALSO IN RELATIONS BETWEEN ALL

EUROPEAN STATES.

(D) CSCE ALSO REQUIRES COOPERATION BETWEEN GOVERNMENTS AND PEOPLES. INDIVIDUALS AND NON-GOVERNMENTAL ORGANISATIONS HAVE A VITAL ROLE IN ENSURING ITS SUCCESS.

A PROPER BALANCE MUST BE STRUCK BETWEEN THE INTERESTS OF GOVERNMENTS, AND THE INTERESTS OF PEOPLES AND INDIVIDUALS.

(E) THE ESSENTIAL CONNECTION BETWEEN DETENTE IN EUROPE AND THE SITUATION OF BERLIN.

(F) THE POSITIVE ROLE OF THE EUROPEAN COMMUNITIES AS A MAJOR FACTOR FOR EUROPEAN SECURITY AND COOPERATION. THE GROWING RECOGNITION OF THIS FACT ALSO IN EAST-WEST-RELATIONS AS EXEMPLIFIED BY THE EC-CMEA NEGOTIATIONS AND THE FISHERY NEGOTIATIONS.

(G) THE NINE ARE NO HEGEMONIAL BLOCK. THEY ARE A CLOSE COMMUNITY OF SOVEREIGN STATES. THEREFORE THERE IS NO DISCREPANCY BETWEEN THEIR COMMON APPEARANCE IN THE CSCE, ON THE ONE HAND, AND THE LETTER OR SPIRIT OF THE FINAL ACT ON THE OTHER.

(H) THE NINE START FROM A HIGH LEVEL OF IMPLEMENTATION OF THE PROVISIONS OF THE FINAL ACT AND ARE DETERMINED TO ENSURE THAT THEIR IMPLEMENTATION IS AS FULL AS POSSIBLE. WE HAVE TAKEN A NUMBER OF STEPS, WHERE WE NEEDED TO DO SO, TO BRING OUR PRACTICES INTO LINE WITH THE FINAL ACT. THE IMPORTANCE WE ATTACH TO OTHERS DOING THE SAME.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 01 OF 07 092251Z

WILLINGNESS TO DO SO IS A TOUCHSTONE OF SINCERITY AND BELIEF IN THE PROCESS OF DETENTE.

(I) THE SUPPORT WE HAVE GIVEN TO MULTILATERAL FOLLOW-UP IN THE ECE AND UNESCO.

(J) CERTAIN COUNTRIES WHICH STARTED FROM A LOW THRESHOLD OF IMPLEMENTATION HAVE MADE SOME PROGRESS IN A NUMBER OF AREAS. BUT PROGRESS HAS BEEN LIMITED AND MUCH REMAINS TO BE DONE.

(K) THE FINAL ACT SHOULD BE THE CENTRE OF DISCUSSIONS AT BELGRADE, A REVIEW OF IMPLEMENTATION OF ITS PROVISIONS THE KEY THEME. THIS NATURALLY INCLUDES CONSIDERING WAYS AND MEANS TO FACILITATE AND IMPROVE IMPLEMENTATION.

(L) THE IMPORTANCE WE ATTACH TO ALLOWING THE INDIVIDUAL CITIZEN FREELY TO EXPRESS HIS VIEWS ON THE IMPLEMENTATION OF THE FINAL ACT.

(M) THE IMPORTANCE WE ATTACH TO GOVERNMENTS ENCOURAGING A FWER FLOW OF INFORMATION, FWER MOVEMENT AND CONTACTS

BETWEEN PERSONS, LEADING TO THE LOWERING OF BARRIERS.

(N) THE IMPORTANCE WE ATTACH TO PARTICIPATING STATES CONDUCTING THEIR RELATIONS WITH ALL OTHER STATES IN THE SPIRIT OF THE DECLARATION ON PRINCIPLES, REFLECTING THE VIEW THAT DETENTE IS INDIVISIBLE AND CANNOT BE CONFINED TO EUROPE.

(O) WE SHOULD STRESS OUR CONCEPT OF DETENTE, INCLUDING THE MILITARY ASPECTS OF SECURITY, DRAWING ON THE NINE'S AGREED PAPER ON THE SUBJECT. THE NINE DEPLORE THE LACK OF PROGRESS SO FAR IN THE SAL AND MBFR TALKS, AND HOPE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 02 OF 07 092252Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----039241 100224Z /15

R 091924Z SEP 77
FM USMISSION NATO
TO SECSTATE WASHDC 5786
INFO AMEMBASSY BELGRADE

CONFIDENTIAL SECTION 02 OF 07 NATO 08647

FOR MORE PROGRESS IN THE FUTURE. THEY NOTE WITH CONCERN THE HEAVY SOVIET MILITARY BUILD-UP.

(P) THE VALUE OF THE ACTIVITIES OF THE COUNCIL OF EUROPE. THE NINE WELCOME THE CONTRIBUTION TO THE IMPROVEMENT OF EAST-WEST RELATIONS MADE BY THE NEUTRAL COUNTRIES OF EUROPE.

(Q) THE NEED FOR ALL EUROPEAN GOVERNMENTS TO COOPERATE MORE EFFECTIVELY IN THE FIGHT AGAINST TERRORISM.

(R) THE NINE WELCOME THE VARIOUS POSITIVE DEVELOPMENTS IN THE FIELD OF EUROPEAN SECURITY THAT HAVE TAKEN PLACE SINCE HELSINKI. (THESE INCLUDE THE OSIMO TREATY OF NOVEMBER 1975, THE FRG-POLISH AGREEMENTS OF OCTOBER 1975, THE MOVEMENT TOWARDS CLOSER COOPERATION IN THE BALKANS, THE DEVELOPMENT OF THE EEC'S RELATIONS WITH THE NON-PARTICIPATING MEDITERRANEAN STATES, AND THE COOPERATION OF

THE MEDITERRANEAN STATES ON ENVIRONMENTAL PROBLEMS).

BASKET I

PRINCIPLES

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 02 OF 07 092252Z

IN GENERAL DISCUSSION OF THE DECLARATION ON PRINCIPLES AND ITS PREAMBLE WE SHOULD POINT OUT:-

(A) THAT ALL THE PRINCIPLES APPLY FULLY TO RELATIONS BETWEEN ALL PARTICIPATING STATES, AND NOT JUST BETWEEN THOSE WITH DIFFERENT ECONOMIC AND SOCIAL SYSTEMS.

(B) THE INTERDEPENDENCE AND PRIMARY SIGNIFICANCE OF ALL THE PRINCIPLES (AS DEFINED IN THE FIRST FINAL CLAUSE OF THE DECLARATION ON PRINCIPLES).

PARTICULAR REFERENCES TO WHICH WE SHALL WISH TO LAY STRESS ARE:-

I SOVEREIGN EQUALITY

THE RIGHT TO CHANGE FRONTIERS PEACEFULLY. THE RIGHT TO AN INDEPENDENT INTERNAL AND FOREIGN POLICY.

II REFRAINING FROM THE USE OF FORCE

THE CONNECTION WITH INVIOABILITY OF FRONTIERS.

III AND IV INVIOABILITY OF FRONTIERS AND TERRITORIAL INTEGRITY OF STATES

WE SHALL MAKE A CLEAR RESTATEMENT OF THE NINE'S INTERPRETATION OF THESE PRINCIPLES.

V PEACEFUL SETTLEMENT OF DISPUTES

IN THIS CONTEXT WE SHOULD TAKE NOTE OF THE PROPOSED MEETING OF EXPERTS TO WHICH WE ARE ALREADY COMMITTED
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 02 OF 07 092252Z

UNDER THE FINAL ACT.

VI NON-INTERVENTION IN INTERNAL AFFAIRS

WE SHOULD RESTATE OUR VIEW THAT IT PROHIBITS INTERVENTIONS IN AFFAIRS FALLING WITHIN THE DOMESTIC JURISDICTION OF PARTICIPATING STATES, PARTICULARLY THOSE INVOLVING THE USE OF FORCE OR COERCION OR THE THREAT OF USING THEM. IN NO WAY DOES IT LESSEN THE EXTENT TO WHICH THOSE STATES ARE COMMITTED TO PUTTING INTO EFFECT ALL THE PROVISIONS OF THE FINAL ACT, WHICH HAVE BECOME PROPER MATTERS FOR DISCUSSION BETWEEN THE SIGNATORY STATES AND THUS NO LONGER FALL EXCLUSIVELY WITHIN DOMESTIC COMPETENCE. NOR DOES IT DETRACT FROM THE RIGHT OF PARTICIPATING STATES TO COMMENT ON, OR EXPRESS CONCERN ABOUT, THE IMPLEMENTATION OF THE FINAL ACT PROVISIONS. THIS WILL MEAN RETREADING SOME VERY WELL-TRODDEN GROUND; BUT IT WILL BE AN ESSENTIAL FEATURE OF THE BELGRADE EXERCISE.

WE SHOULD, IF NECESSARY, STRONGLY CONTEST THE WARSAW PACT STATES' INTERPRETATION OF THIS PRINCIPLE AND THEIR ATTEMPT TO USE IT TO NEGATE THE APPLICATION OF PROVISIONS OF THE FINAL ACT WHICH THEY FIND AWKWARD.

VII RESPECT FOR HUMAN RIGHTS

WE SHOULD EMPHASISE THE FOLLOWING POINTS, WHICH ARE ALSO OF PARTICULAR IMPORTANCE FOR BASKET III:

(A) THE LINK BETWEEN THE MAINTENANCE OF, AND FURTHER PROGRESS IN, THE DETENTE PROCESS AND THE WAY IN WHICH RESPECT FOR HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS IS ENSURED IN ALL PARTICIPATING COUNTRIES.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 03 OF 07 100100Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----041017 100224Z /15

R 091924Z SEP 77
FM USMISSION NATO
TO SECSTATE WASHDC 5787
INFO AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 03 OF 07 NATO 08647

(B) OUR DUTY TO RESPECT HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS IS STATED AS A PRINCIPLE BOTH IN REGARD TO THE ACTIVITIES OF STATES IN THEIR OWN TERRITORY AND ALSO IN REGARD TO INTERNATIONAL COOPERATION, IE IT APPLIES UNILATERALLY, BILATERALLY AND MULTILATERALLY.

(C) THE NEED NOT ONLY TO RESPECT IN A GENERAL SENSE HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS, BUT ALSO TO GUARANTEE THEIR ACTUAL EXERCISE.

(D) THE RIGHT OF EACH INDIVIDUAL TO KNOW HIS RIGHTS AND TO ACT UPON THEM.

WE SHOULD DRAW SPECIFIC ATTENTION TO THE CLAUSES OF THIS ARTICLE RELATING TO RELIGIOUS FREEDOM, AND TO THE RIGHTS OF NATIONAL MINORITIES. IN THIS CONTEXT IT MAY BE WORTH POINTING OUT THAT THE INTERNATIONAL COVENANT ON CIVIL AND POLITICAL RIGHTS (WHICH MUST BE REGARDED AS ONE OF THE OBLIGATIONS REFERRED TO IN THE FINAL SUB-SECTION OF THE ARTICLE) CALLS INTER ALIA FOR THE PROHIBITION OF "ANY ADVOCACY OF NATIONAL, RACIAL OR RELIGIOUS HATRED THAT CONSTITUTES INCITEMENT TO DISCRIMINATION, HOSTILITY OR VIOLENCE SHALL BE PROHIBITED BY LAW; AND ENJOINS THAT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 03 OF 07 100100Z

ETHNIC, RELIGIOUS AND LINGUISTIC MINORITIES "SHALL NOT BE DENIED THE RIGHT, IN COMMUNITY WITH OTHER MEMBERS OF THEIR GROUP, TO ENJOY THEIR OWN CULTURE, TO PROFESS AND PRACTISE THEIR OWN RELIGION, OR TO USE THEIR OWN LANGUAGE".

VIII. EQUAL RIGHTS AND SELF-DETERMINATION OF PEOPLES.

AS WITH THE REFERENCE TO THE RIGHT TO AN INDEPENDENT INTERNAL AND FOREIGN POLICY SET OUT IN PRINCIPLE I THIS ALSO PROVIDES USEFUL AMMUNITION AGAINST THE SO-CALLED "BREZHNEV DOCTRINE" AND WE SHOULD STRESS THE PRINCIPLES AS NECESSARY TO PERMIT PEACEFUL CHANGE.

IX. COOPERATION

WE SHOULD EMPHASISE THE SIGNIFICANCE OF THIS PRINCIPLE IN CONTRIBUTING TO THE DEVELOPMENT OF COOPERATION BETWEEN PARTICIPATING STATES AND, IN PARTICULAR THE ELEMENTS IN IT WHICH SUPPORT THE WISER ROLE OF COOPERATION AS A MEANS OF BROADENING CONTACTS AND BETTER UNDERSTANDING AMONG PEOPLES. THE REFERENCE IN THE THIRD SUB-PARAGRAPH TO THE IMPLICITYLY INDEPENDENT ROLE OF "PERSONS" IN DEVELOPING COOPERATION IS PARTICULARLY IMPORTANT IN THIS CONNECTION.

BEGIN BRACKET WE SHOULD STRESS THE NEED FOR ALL INDUSTRIALIZED STATES TO MAKE A SUBSTANTIAL CONTRIBUTION TOWARDS HELPING DEVELOPING COUNTRIES. END BRACKET

X FULFILMENT IN GOOD FAITH OF OBLIGATIONS UNDER INTERNATIONAL LAW

THE SECOND SENTENCE SAYS THAT STATES SHOULD, IN EXERCISING THEIR SOVEREIGN RIGHTS, CONFORM WITH THEIR INTERNATIONAL

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 03 OF 07 100100Z

LEGAL OBLIGATIONS AND PAY DUE REGARD TO AND IMPLEMENT THE PROVISIONS OF THE FINAL ACT. IT SHOULD BE STRESSED TO COUNTER SOVIET ARGUMENTS BASED ON THE SUPREMACY OF THEIR INTERNAL LAWS AND REGULATIONS AND THE SOVIET LINE ON PRINCIPLE VI.

CONFIDENCE BUILDING MEASURES

WE SHOULD STRESS:-

(I) THE COMPLEMENTARY NATURE OF THE POLITICAL AND MILITARY ASPECTS OF SECURITY, AND THE POLITICAL IMPORTANCE OF CBMS IN EMBODYING THE PROGRESS IN THE LATTER.

(II) NEVERTHELESS, THE EXTENT TO WHICH ARMS CONTROL AND DISARMAMENT MATTERS CAN BE COVERED BY THE CSCE IS LIMITED. IT IS NEITHER POSSIBLE NOR DESIRABLE TO ATTEMPT TO DUPLICATE WORK GOING ON ELSEWHERE.

(III) RECOGNITION THAT SOME PROGRESS HAS BEEN MADE ON IMPLEMENTATION.

(IV) OUR OWN ACHIEVEMENT IN IMPLEMENTING CBMS FAR MORE 'LIBERALLY' THAN EASTERN COUNTRIES.

(V) THE FACT THAT, DESPITE EASTERN OBSERVANCE OF PROVISIONS OF NOTIFYING MAJOR MILITARY MANOEUVRES, THE EAST (WITH VERY MINOR EXCEPTIONS):

(A) HAVE NOT CHOSEN TO NOTIFY ANY MANOEUVRES INVOLVING LESS THAN 25,000 MEN.

(B) HAVE NOT CHOSEN TO RESPOND TO INVITATIONS TO SEND

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 04 OF 07 100150Z

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----041512 100223Z /15

R 091924Z SEP 77

FM USMISSION NATO

TO SECSTATE WASHDC 5788

INFO AMEMBASSY BELGRADE

CONFIDENTIAL SECTION 04 OF 07 NATO 08647

OBSERVERS TO MANOEUVRES HELD BY MEMBERS OF THE WESTERN
ALLIANCE.

(C) HAVE GENERALLY INVITED ONLY REPRESENTATIVES OF
NEIGHBOURING STATES TO THEIR MANOEUVRES.

(VI) THE REFERENCE TO POSSIBILITY OF "DEVELOPING AND
ENLARGING MEASURES AIMED AT STRENGTHENING CONFIDENCE".

BASKET II

IN GENERAL DISCUSSION, WE SHOULD:

(A) EMPHASISE OUR COMMITMENT TO THE DEVELOPMENT OF ECONOMIC
COOPERATION BETWEEN PARTICIPATING STATES, WHILST BEING
AWARE OF THE PROBLEMS RAISED BY DIFFERENCES IN ECONOMIC
SYSTEMS AND LINES OF DEVELOPMENT; THUS AIMING FOR A STABLE
AND HARMONIOUS EXPANSION OF TRADE ON THE BASIS OF RE-
CIPROCITY;

(B) STRESS THE IMPORTANCE OF THE ECE AS THE MAIN VEHICLE
FOR THE MULTILATERAL IMPLEMENTATION OF THE PROVISIONS OF
BASKET II.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 04 OF 07 100150Z

WE SHOULD HOWEVER AIM TO LIMIT THEORETICAL DISCUSSIONS
OVER THE DEFINITION OF SUCH TERMS AS "EQUALITY",
"MUTUAL BENEFIT" AND "MOST-FAVoured NATION TREATMENT",
ADHERING TO THE AGREED POSITION OF THE COMMUNITY ON
THESE POINTS AND EMPHASISING THE NEED TO ACHIEVE PROGRESS

ON PRACTICAL ASPECTS.

PARTICULAR AREAS OF INTEREST ARE:

I ECONOMIC AND COMMERCIAL INFORMATION

THERE HAS BEEN LITTLE IMPROVEMENT IN THE QUALITY OR QUANTITY OF ECONOMIC AND COMMERCIAL INFORMATION PUBLISHED BY THE USSR AND THE COUNTRIES OF EASTERN EUROPE SINCE THE SIGNATURE OF THE FINAL ACT. IN SOME CASES THERE HAS BEEN A RESTRICTION ON THE AMOUNT OF INFORMATION PUBLISHED. WE SHOULD PRESS FOR GREATER AVAILABILITY OF INFORMATION, INCLUDING PROMPT AND FULL NOTIFICATION OF NEW LEGISLATION IN THE COMMERCIAL FIELD.

II BUSINESS CONTACTS AND FACILITIES

THERE REMAINS SUBSTANTIAL SCOPE FOR THE FACILITATION OF CONTACTS OVER A BROAD RANGE OF ACTIVITIES. PARTICULAR POINTS INCLUDE:

(A) DIFFICULTIES ENCOUNTERED BY WESTERN FIRMS OPENING OFFICES OR AGENCIES IN EASTERN COUNTRIES.

(B) HIGH CHARGES AND RENTS IMPOSED FOR OFFICE SPACE AND HOTEL ACCOMMODATION.

(C) PARTICULAR PROBLEMS ENCOUNTERED BY SMALL AND MEDIUM-
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 04 OF 07 100150Z

SIZED FIRMS WHICH CANNOT AFFORD TO ESTABLISH BRANCHES IN THESE COUNTRIES.

(D) RESTRICTIONS ON DIRECT CONTACTS BETWEEN WESTERN BUSINESSMEN AND END-USERS.

BEGIN BRACKET (E) LENGTHY ADMINISTRATIVE FORMALITIES AT FRONTIERS. END BRACKET

BEGIN BRACKET (F) MULTIPLE EXIT AND RE-ENTRY VISAS FOR BUSINESSMEN AND WORKERS ON COOPERATION PROJECTS. END BRACKET

III. SAFEGRARD ACTION

WE SHOULD STRESS THAT A STEADY AND HARMONIOUS DEVELOPMENT OF TRADE IMPLIES THAT EXPORTS SHOULD TAKE PLACE IN SUCH A WAY AS NOT TO CAUSE - OR THREATEN TO CAUSE - DISRUPTION TO THE INDUSTRIES OF IMPORTING COUNTRIES, IN PARTICULAR AS FAR AS PRICES ARE CONCERNED.

IV. SCIENCE AND TECHNOLOGY

WE SHOULD POINT TO THE NEED FOR IMPROVEMENT FROM THE EASTERN COUNTRIES IN THE POSSIBILITIES FOR TRAVEL ABROAD OF THEIR SCIENTISTS AND EXPERTS.

V. SUBJECTS LIKELY TO BE RAISED BY EASTERN COUNTRIES

(A) IN RESPONSE TO EASTERN ACCUSATIONS ABOUT POLICIES THEY CONSIDER DISCRIMINATORY, THE COMMUNITY SHOULD ARGUE THAT THE CHARACTER OF EAST-WEST ECONOMIC RELATIONS - E.G. THE MECHANICS OF PRICING IN CMEA COUNTRIES, AND

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 05 OF 07 092253Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----039248 100222Z /15

R 091924Z SEP 77
FM USMISSION NATO
TO SECSTATE WASHDC 5789
INFO AMEMBASSY BELGRADE

CONFIDENTIAL SECTION 05 OF 07 NATO 08647

THE CONDITIONS OF MARKET ECONOMIES - OBLIGE THE COMMUNITY TO PROTECT ITS INDUSTRIES AND EMPLOYMENT LEVELS IN CERTAIN CASES.

QUANTITATIVE RESTRICTIONS VIS A VIS THE EASTERN COUNTRIES HAVE BEEN REDUCED TO A CONSIDERABLE EXTENT. BUT THE PROGRESS OF LIBERALISATION HAS SLOWED DOWN IN THE LAST TWO YEARS BECAUSE OF THE VERY HIGH DEGREE OF LIBERALISATION THAT HAD ALREADY BEEN REACHED AND BECAUSE IN THE CONTEXT OF A DIFFERENT WORLD ECONOMIC SITUATION FURTHER LIBERALISATION ON THAT SCALE WOULD HAVE ENDANGERED OR MIGHT EVEN STILL ENDANGER EMPLOYMENT IN THE AFFECTED BRANCHES OF INDUSTRY.

IN THESE CIRCUMSTANCES, THE COMMUNITY MUST CONCENTRATE ON MAINTAINING THE PRESENT LEVEL OF LIBERALISATION. IT IS ALSO TRYING TO OBTAIN SOLUTIONS BY NEGOTIATION.

(B) EASTERN COUNTRIES MAY ALSO BE EXPECTED TO RAISE THE TOPICS OF EEC/CMEA RELATIONS AND THE BREZHNEV PROPOSALS FOR ALL-EUROPEAN CONFERENCES (1).

WE CAN POINT OUT THAT THE COMMUNITY HAS MADE CLEAR ITS
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 05 OF 07 092253Z

WILLINGNESS TO CONCLUDE AN AGREEMENT WITH THE CMEA AND HAS LONG BEEN SEEKING TO NEGOTIATE TRADE AGREEMENTS WITH THE CMEA-MEMBER COUNTRIES. THUS WE WELCOME THE FACT THAT CONTACTS WITH THE CMEA ARE UNDER WAY WHICH WE HOPE WILL LEAD TO A DEFINITE IMPROVEMENT OF RELATIONS.

BEGIN BRACKET VI NORTH-SOUTH ISSUES END BRACKET

BASKET III

HUMAN CONTACTS

MINI PREAMBLE

WE SHOULD STRESS:

(A) THE IMPORTANCE WE ATTACH TO FREER MOVEMENT AND CONTACTS AS AN INTEGRAL PART OF OUR CONCEPTION OF DETENTE;

(B) CONTINUING DISCRIMINATION AGAINST THOSE CITIZENS OF EASTERN COUNTRIES WHO WISH TO TRAVEL TO THE WEST. PROCEDURES MORE COMPLICATED AND TIME-CONSUMING, CHANCES OF SUCCESS GENERALLY FAR LESS AND ADMINISTRATIVE COSTS GENERALLY HIGHER THAN FOR TRAVEL IN OTHER EASTERN COUNTRIES;

(C) THE CLEAR AND UNQUALIFIED MANDATE GIVEN IN SUBPARAGRAPH 5 TO FACILITATE FREER MOVEMENT AND CONTACTS AND TO CONTRIBUTE TO THE SOLUTION OF HUMANITARIAN PROBLEMS THAT ARISE IN THIS CONNECTION;

(D) OUR RECOGNITION THAT WHILE SOME PROGRESS HAS BEEN
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 05 OF 07 092253Z

MADE IN THIS AREA, THERE IS STILL ROOM FOR CONSIDERABLE IMPROVEMENT IN EASTERN IMPLEMENTATION.

CONTACTS AND REGULAR MEETINGS ON THE BASIS OF FAMILY TIES,
REUNIFICATION OF FAMILIES, MARRIAGE BETWEEN CITIZENS OF
DIFFERENT STATES

POINTS TO STRESS:

(A) ACKNOWLEDGE THAT SOME PROGRESS HAS BEEN MADE AND
EXPRESS HOPE THAT MORE OUTSTANDING CASES WILL BE RESOLVED
FAVOURABLY IN FUTURE;

(B) NEED IN NUMBER OF CASES TO PROVIDE FULLER INFORMATION
ON PROCEDURES TO BE FOLLOWED;

(C) CONTINUING DELAYS IN CONSIDERING APPLICATIONS;

(D) COST OF EXIT DOCUMENTS STILL TOO HIGH IN SOME EASTERN
COUNTRIES (PARTICULARLY IN USSR);

(E) CASES OF CONTINUING DISCRIMINATION AGAINST, AND
ACTUAL HARASSMENT OF INDIVIDUALS APPLYING FOR FAMILY
MEETINGS, REUNIFICATION OR MARRIAGE TO FOREIGN NATIONALS;

(F) OTHER DIFFICULTIES SUCH AS REIMBURSEMENT OF EDUCATIONAL COSTS AND OBSTACLES TO THE EMIGRATION OF
SPECIALISTS AND MALE SPOUSES.

TRAVEL FOR PERSONAL OR PROFESSIONAL REASONS, IMPROVEMENT
OF CONDITIONS FOR TOURISM.

POINTS TO STRESS:

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 06 OF 07 092253Z

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05
COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W
-----039262 100217Z /15

R 091924Z SEP 77

FM USMISSION NATO

TO SECSTATE WASHDC 5790

INFO AMEMBASSY BELGRADE

C O N F I D E N T I A L SECTION 06 OF 07 NATO 08647

(A) THE NEED FOR FURTHER IMPROVEMENT IN FACILITIES FOR INDIVIDUALS (INCLUDING PARLIAMENTARIANS) TO TRAVEL WHERE THEY WANT. THE OBSTACLES POSED BY EXIT VISA REQUIREMENTS.

(B) THE NEED TO REDUCE FOREIGN CURRENCY EXCHANGE REQUIREMENTS FOR FOREIGN VISITORS IN CERTAIN EASTERN COUNTRIES;

(C) THE OVERALL SUPERIORITY OF THE PERFORMANCE OF WESTERN COUNTRIES IN THIS FIELD;

(D) THE FACT THAT THE FINAL ACT'S PROVISION CONFIRMING THAT RELIGIOUS FAITHS ETC... CAN "HAVE CONTACTS AND MEETINGS AMONG THEMSELVES AND EXCHANGE INFORMATION" HAS NOT BEEN UNIFORMLY OBSERVED IN ALL EAST EUROPEAN COUNTRIES (EG THE SOVIET UNION).

INFORMATION

MINI-PREAMBLE

WE SHOULD STRESS:

(A) THE IMPORTANCE WE ATTACH TO THE FREER AND WIDER DIS-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 06 OF 07 092253Z

SEMINATION OF INFORMATION OF ALL KINDS AS AN INTEGRAL PART OF THE FINAL ACT AND OF THE PROCESS OF DETENTE;

(B) BETTER UNDERSTANDING BETWEEN PEOPLES DEPENDS ON THE FREER CIRCULATION OF A VARIETY OF VIEWS RATHER THAN OF VIEWS WHICH ARE STRICTLY CONTROLLED BY STATE AUTHORITIES;

(C) OUR DISAPPOINTMENT THAT PROGRESS HAS NOT BEEN MORE RAPID AND SUBSTANTIAL.

(A) IMPROVEMENT OF THE CIRCULATION OF ACCESS TO AND EXCHANGE OF INFORMATION

POINTS TO STRESS:

(A) THE EAST'S DISAPPOINTING RECORD IN INCREASING THE NUMBER OF WESTERN NEWSPAPERS AND PERIODICALS IMPORTED.

(B) GENERAL FAILURE TO IMPROVE ACCESS BY THE PUBLIC TO WESTERN NEWSPAPERS AND PERIODICALS AND TO DEVELOP POSSIBILITIES FOR TAKING OUT SUBSCRIPTIONS TO WESTERN PUBLICATIONS;

(C) OUR DISAPPOINTMENT AT CONTINUING JAMMING OF SOME WESTERN RADIO STATIONS.

(B) IMPROVEMENT OF WORKING CONDITIONS FOR JOURNALISTS

POINTS TO STRESS:

(A) CONTINUING DIFFICULTIES FOR JOURNALISTS IN TRAVELLING FREELY AROUND USSR.

(B) CONTINUING DIFFICULTY IN COMMUNICATING PERSONALLY
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 06 OF 07 092253Z

WITH THEIR SOURCES IN EASTERN COUNTRIES;

(C) THE NEED FOR EASTERN GOVERNMENTS TO AVOID THE DISCRIMINATORY TREATMENT OF JOURNALISTS, EG BY DENYING THEM VISAS OR EXPELLING THEM FOR VIEWS EXPRESSED BY THEM OR THE NEWSPAPERS OR TV OR RADIO MEDIA THEY REPRESENT.

COOPERATION AND EXCHANGES IN THE FIELDS OF CULTURE AND EDUCATION

WE SHOULD RESTATE OUR PHILOSOPHY OF FREEDOM OF CHOICE FOR THE INDIVIDUAL TO READ, SEE, LEARN AND MEET WHAT OR WHOM HE PLEASES, AND EMPHASISE THE INDEPENDENCE AND DIVERSITY OF CULTURAL LIFE IN THE WEST. WE SHOULD USE THESE POINTS TO COUNTER THE BARRAGE OF STATISTICS WHICH THE EAST HAVE PREPARED. THE FOLLOWING POINTS SHOULD BE STRESSED:

(A) DIFFICULTIES OF ARRANGING EXCHANGES OUTSIDE THE CULTURAL AGREEMENTS AND PROGRAMMES (EG EAST EUROPEANS SELDOM GET PERMISSION TO TRAVEL IF INVITED DIRECTLY BY INDIVIDUALS OR NON-OFFICIAL ORGANISATIONS IN WESTERN COUNTRIES);

(B) THE FACT THAT WESTERN BOOKS (AS DISTINCT FROM TRANSLATIONS OF SELECTED WESTERN LITERATURE PUBLISHED IN THE SOVIET UNION AND OTHER EASTERN EUROPEAN COUNTRIES) ARE RARELY AVAILABLE FOR PURCHASE BY THE GENERAL PUBLIC. THIS CONTRASTS SHARPLY WITH PRACTICE IN WESTERN EUROPE WHERE RUSSIAN AND EAST EUROPEAN BOOKS ARE FREELY AVAILABLE;

(C) PRACTICAL AND FINANCIAL PROBLEMS WHICH WESTERN

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 NATO 08647 07 OF 07 092212Z

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

DHA-05 CU-04 IO-13 EB-08 DODE-00 H-01 NSC-05

COME-00 STR-04 OES-07 CA-01 BIB-01 NEA-10 /119 W

-----038640 100217Z /15

R 091924Z SEP 77

FM USMISSION NATO

TO SECSTATE WASHDC 5791

INFO AMEMBASSY BELGRADE

CONFIDENTIAL SECTION 07 OF 07 NATO 08647

EUROPEAN NATIONALS MEET WHEN STAYING IN THE MAIN EAST

EUROPEAN CENTRES IF TRAVELLING OUTSIDE THE OFFICIAL

AGREEMENTS AND PROGRAMMES;

(D) ACCESS TO AND INFORMATION ABOUT ARCHIVES IS STILL NOT
GIVEN AS READILY AS IT SHOULD BE;

(E) PROBLEMS ABOUT ACCESS TO COLLEAGUES (EXCEPT WITH
OFFICIAL SPONSORSHIP).

(F) UNWILLINGNESS OF THE EAST EUROPEANS FORMALLY TO
RECOGNISE THE NEED FOR DIRECT CONTACT BETWEEN INSTITUTIONS
(EG UNIVERSITIES) IN ARRANGING EXCHANGES WITHOUT THE
MEDIATION OF STATE AUTHORITIES;

(G) THE OBSTACLES TO COMMUNICATION BETWEEN SCHOLARS EG
NON-ARRIVAL OF LETTERS, DIFFICULTIES IN MAKING ARRAN-
GEMENTS AT A DISTANCE. COMPLAINTS ARE OFTEN RECEIVED
THAT FOREIGN VISITORS ARE UNABLE TO MAKE CONTACT WITH
THE EXPERTS THEY WISH TO SEE IN THEIR FIELD. SIMILARLY,
EAST EUROPEANS INVITED TO WESTERN EUROPEAN COUNTRIES ARE
OFTEN SAID TO BE UNABLE TO TAKE UP INVITATIONS, WITHOUT
ANY GOOD REASON BEING GIVEN;

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 08647 07 OF 07 092212Z

(H) FREEDOM TO TRAVEL IS STILL NOT AVAILABLE TO STUDENTS
AND SCHOLARS VISITING THE SOVIET UNION. WESTERN
VISITORS COMPLAIN THAT THEY ARE DENIED ON SPURIOUS
GROUDS ACCESS TO TOWNS WHERE THE MATERIAL THEY NEED IS
SITUATED.

(I) THE IMPORTANCE OF FACILITATING THE CONTRIBUTION WHICH NATIONAL MINORITIES AND REGIONAL CULTURES CAN MAKE TOWARDS COOPERATION IN VARIOUS FIELDS OF CULTURE AND EDUCATION, TAKING INTO ACCOUNT THE LEGITIMATE INTERESTS OF THEIR MEMBERS. THE SOVIET UNION AND ROMANIA ARE NOT IMPLEMENTING THIS PROVISION WITH REGARD TO CERTAIN OF THE MINORITIES EXISTING WITHIN THEIR TERRITORIES.

MEDITERRANEAN

POINTS TO STRESS:

(A) WE CONTINUE TO ATTACH IMPORTANCE TO OUR RELATIONSHIP WITH THE MEDITERRANEAN STATES WHICH ARE NOT MEMBERS OF THE NINE, BOTH THOSE PARTICIPATING AT THE CONFERENCE AND THE NON-PARTICIPANTS;

(B) BEIEVING THAT THE STRENGTHENING OF SECURITY AND THE INTENSIFICATION OF COOPERATION IN EUROPE WOULD ALSO BENEFIT THE MEDITERRANEAN REGION, WE INTEND TO CONTRIBUTE TOWARDS THE ACHIEVEMENT OF PEACE, SECURITY AND JUSTICE IN THE AREA;

(C) THE COMMUNITY'S POLICY TOWARDS ITS NEIGHBOURS TO THE SOUTH, KNOWN AS THE OVERALL MEDITERRANEAN APPROACH, IS NOW ALMOST COMPLETE. THE AGREEMENTS UNDER IT WILL HELP THE COUNTRIES CONCERNED EXPORT THEIR PRODUCE TO THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 08647 07 OF 07 092212Z

COMMUNITY, AND MAKE PROVISION FOR ECONOMIC AND FINANCIAL COOPERATION WHICH WILL BENEFIT THE DEVELOPMENT OF THOSE COUNTRIES;

(D) THE COMMUNITY AND THE MEMBER STATES COULD IF NECESSARY MENTION AS AN EXAMPLE OF THE EXTENT AND DEVELOPMENTS OF ITS ACTIVITIES WITHIN THE POLITICAL COOPERATION FRAMEWORK TWO AREAS OF JOINT ACTION WITH COUNTRIES ON BOTH SIDES OF THE MEDITERRANEAN;

(E) THE FIRST OF THESE COVERS AUTONOMOUS ACTION BY THE COMMUNITY; THE EURO/ARAB DIALOGUE IN WHICH SOME MEDITERRANEAN COUNTRIES TAKE PART, IS TO BE DISTINGUISHED FROM THE FRAMEWORK OF THE MEDITERRANEAN POLICY OF THE COMMUNITY. THE DIALOGUE DIFFERS NOT ONLY BECAUSE OF ITS OBJECTIVES AND THE SUBJECTS DEALT WITH BUT ALSO BECAUSE OF THE NUMBER OF ARAB STATES TAKING PART IN IT MOST OF THEM BEING ARAB NON-MEDITERRANEAN COUNTRIES.

(F) THE SECOND IS FOR MULTILATERAL IMPLEMENTATION, AND CONCERNS THE DECISION OF THE ECE 32ND PLENARY SESSION

CONCERNING PROJECTS AND ACTIVITIES WHICH ARE OF PARTICULAR
INTEREST TO THE MEDITERRANEAN COUNTRIES OF THE ECE REGION.
THIS DECISION ENVISAGES THE PARTICIPATION OF
MEDITERRANEAN COUNTRIES WHICH ARE NOT MEMBERS OF THE ECE.

FURTHER FOLLOW-UP

IT WILL BE FOR DECISION BY DELEGATIONS AT BELGRADE AT
WHAT POINT TO INDICATE OUR SUPPORT FOR ONE FURTHER
MEETING OF THIS TYPE AND ALSO FOR A LIMITED NUMBER OF
EXPERTS MEETINGS. WE SHALL ALSO WISH TO INDICATE OUR
OPPOSITION TO REGULAR PERIODIC BELGRADE-TYPE MEETINGS. BENNETT

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 09-Sep-1977 12:00:00 am
Decapton Date: 01-Jan-1960 12:00:00 am
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO08647
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770978/aaaacnvl.tel
Line Count: 883
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 3df60d49-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 17
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 NATO 8582
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 22-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1320506
Secure: OPEN
Status: NATIVE
Subject: CSCE: EC NINE PAPER ON THEMES AND MAIN POINTS FOR BELGRADE
TAGS: CSCE, NATO
To: SECSTATE WASHDC BELGRADE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/3df60d49-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009